Environment (Amendment) Bill 2010.

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No. of 2010

A BILL

for

AN ACT

Entitled,

Being an Act to amend the Environment Act 2000 to authorize the State to issue certificates certifying that certain conduct complies with environmental approvals, permits, leases, licences, consents or permissions.

MADE by the National Parliament.

PART 1 – PRELIMINARY.

1. COMPLIANCE WITH CONSTITUTIONAL REQUIREMENTS.
   (1) This Bill, to the extent that it regulates or restricts a right or freedom referred to in Subdivision III.C (qualified rights) of the Constitution, namely—
      (a) the right to freedom of employment conferred by Section 48 of the Constitution; and
      (b) the right to privacy conferred by Section 49 of the Constitution; and
      (c) the right to freedom of information conferred by Section 51 of the Constitution; and
      (d) the right to freedom of movement conferred by Section 52 of the Constitution,
   is a law that is made pursuant to Section 38 of the Constitution for the purpose of giving effect to—
      (e) the public interest in public order and public welfare, taking into account the National Goals and Directive Principles and the Basic Social Obligations, in particular the National Goals and Directive Principles entitled—
          (i) national sovereignty; and
          (ii) natural resources and environment; and
      (f) the right of the State under the Environment Act 2000 to regulate acts, works or activities that may harm or damage the environment through, but not limited to, notices, studies, directions, policies, environment permits and Regulations.
(2) For the purposes of Section 53(1) and (2) of the Constitution:
   (a) the purpose and reason for which this Act permits possession to be compulsorily acquired is declared to be a public purpose and a reason that is reasonably justified in a democratic society that has a proper regard for the rights and dignity of mankind; and
   (b) this Act is expressed to be in the national interest.

(3) For the purposes of Sections 20 and 41 of the Organic Law on Provincial Governments and Local-Level Governments, it is declared that this Act relates to a matter of national interest.

2. **INTERPRETATION.**

   (1) Unless otherwise defined in this Act, words and expressions which are given certain meanings in the Principal Act are used in this Act with the same meanings.

   (2) In this Act, unless the contrary intention appears, “Amendment Commencement Date” has the meaning given to it in Section 3(1).

**PART 2. AMENDMENTS TO THE ENVIRONMENT ACT 2000.**

3. **INTERPRETATION (AMENDMENT OF SECTION 2).**

   (1) Section 2 of the Principal Act is amended by inserting after the definition of “activity” the following new definition:

   “Amendment Commencement Date” means the date of commencement of the Environment Act 2000.

   (2) On the Amendment Commencement Date, Section 2 of the Principal Act is amended:

   (a) by inserting before the definition of “approval in principle” the following definition:

   “Authorisation Instrument” includes any approval, consent, lease, licence, permission, permit, or authorization issued or granted under the Environmental Planning Act (Chapter 379) and any Supplementary Approval; and

   (b) by inserting after the definition of “serious environmental harm” the following new definition:

   “Supplementary Approval” means any approval, consent, lease, licence, permission or authorization or permit given in relation to an Authorisation Instrument including any variation, renewal, amendment, modification, transfer or extension thereof whenever made and by whatever statutory authority.”

4. **NEW SECTIONS 59A AND 69B.**

The Principal Act is amended by inserting after Section 69 the following new sections:
DIRECTOR MAY AUTHORISE ASSOCIATED ACTS.

(1) Notwithstanding anything in any other law in force at any time (whether before or after the commencement of this Act), the Director may, on behalf of the State, authorise the carrying out of specific acts or works (including but not limited to those described under Section 41) relating or associated with an activity permitted under an Authorisation Instrument if:

(a) the Director is satisfied that the acts or works relate to or are associated with the carrying on of a level 3 activity, or would not cause material harm to the environment; or

(b) the acts or works have been allowed to be carried out in association with an identical or similar activity that is, or have been permitted under an Authorisation Instrument, Supplementary Approval or an environment permit (whether or not granted to the same person and whether or not granted or issued prior to the commencement of this Act), which authorisation may be granted with retrospective effect.

(2) An authorization granted under Subsection (1) is deemed to be a permit granted under this Act and applies notwithstanding non-compliance with any procedural or other requirements for the grant of such permits under this Act.

(3) The Director's decision to grant an authorization is final and may not be challenged or reviewed in any court or tribunal.

ACTIVITY DOES NOT CONSTITUTE A CIVIL CAUSE OF ACTION OR AN OFFENCE.

If the Director grants an authorization under Section 69A, the holder of the permit for the associated activity is entitled to carry out that act, or work and the carrying out of that act, work or activity does not constitute a civil cause of action, whether in torts or otherwise, or an offence and is not unlawful.

NEW SECTIONS 87A – 87E.

The Principal Act is amended by inserting after Section 87 the following new sections:

DIRECTOR MAY GRANT EXEMPTION CERTIFICATE.

(1) The Director may, on behalf of the State, issue an Exemption Certificate declaring that an act, or a work or omission which was not in accordance with the terms of an Authorisation Instrument (including Authorisation Instruments granted or issued prior to the commencement of this Act) is an "Exempt Operation", provided that the Director is satisfied that an act, a work or omission was carried out substantially in accordance with the terms of that Authorisation Instrument.

(2) Subject to this section, in granting an Exemption certificate under Subsection (1), the Director is not bound by any provisions of any law requiring or permitting any authority, consent, approval, report, recommendation, appeal, procedure or formality, or by any similar provisions.
(3) An Exempt Operation shall be taken to have been authorized by the Authorization Instrument to which it relates and an Exemption Certificate is conclusive evidence in any proceeding that an Exempt Operation was authorized by the Authorization Instrument at the time at which it occurred.

(4) The Director's decision to issue the Exemption Certificate is final and may not be challenged or reviewed in any court or tribunal."

"§78. DIRECTOR MAY ISSUE BEST PRACTICE CERTIFICATE.
(1) A holder of an Authorization Instrument may apply to the Director to request a confirmation that certain methodology or conduct (or proposed methodology or conduct) complies with best practice standards or requirements or best available standards or requirements (whether engineering, environmental or otherwise) specified in an Authorization Instrument.

(2) Upon receiving an application referred to in Subsection (1), the Director may issue a Best Practice Certificate declaring that the methodology or conduct (or proposed methodology or conduct) specified in the application complies or would comply with best practice standards or requirements or best available standards or requirements for the purposes of a particular Authorization Instrument.

(3) Where an Authorization Instrument refers to best practice standards or requirements or best available standards or requirements, a Best Practice Certificate issued in accordance with this section shall be conclusive evidence that the conduct or methodology specified in the Best Practice Certificate meets or would meet that standard or requirement in relation to the Authorization Instrument specified in the Best Practice Certificate.

(4) The Director's decision to issue the Best Practice Certificate is final and may not be challenged or reviewed in any court or tribunal, except at the instigation of any aggrieved holder of an Authorization Instrument."

"§7C. DIRECTOR MAY ISSUE A CERTIFICATE OF NECESSARY CONSEQUENCE.
(1) A holder of an Authorization Instrument may apply to the Director to request a confirmation of any or all of the following matters, namely, that:

(a) the undertaking of certain conduct or proposed conduct referred to in the application is, was or will be necessary or inevitable in order to carry out the work or activity that is authorized by the Authorization Instrument; and

(b) the consequences referred to in the application in respect of that conduct or proposed conduct or of the work or activity that is authorized by the Authorization Instrument are, were or will be necessary or inevitable consequences of undertaking that conduct, proposed conduct, work or activity.
(2) Upon receiving an application referred to in Subsection (1), the Director may issue a Certificate of Necessary Consequence declaring any or all of the following matters, namely:

(a) the undertaking of the conduct or proposed conduct referred to in the certificate is, was or will be necessary or inevitable in order to carry out the work or activity that is authorized by the Authorisation Instrument;

(b) the consequences referred to in the certificate in respect of that conduct, proposed conduct, work or activity are, were or will be necessary or inevitable consequences of carrying out that conduct, proposed conduct, work or activity.

(3) A Certificate of Necessary Consequence issued in accordance with this section shall be conclusive evidence that:

(a) the undertaking of the conduct or proposed conduct referred to in the certificate is, was or will be necessary or inevitable in order to carry out the work or activity that is authorized by the Authorisation Instrument;

(b) the consequences referred to in the certificate in respect of that conduct, proposed conduct, work or activity are, were or will be necessary or inevitable consequences of carrying out that conduct, proposed conduct, work or activity.

(4) The Director’s decision to issue the Certificate of Necessary Consequence is final and may not be challenged or reviewed by any court or tribunal, except as the instigation of an aggrieved holder of an Authorisation Instrument.

(5) The carrying out of a conduct or proposed conduct, or the occurring of consequences, referred to in a Certificate of Necessary Consequence do not constitute wholly or partly a civil cause of action, whether in torts or otherwise, or an offence and are not unlawful.

87D. **A DIRECTOR MAY ISSUE A CERTIFICATE OF COMPLIANCE**.

(1) A holder of an Authorisation Instrument may apply to the Director for a Certificate of Compliance to certify that an act, a work or activity has been conducted in compliance with the Authorisation Instrument or Supplementary Approval or an Environment Permit and the carrying out of that act, work or activity does not constitute a civil cause of action, whether in torts or otherwise, or an offence and is not unlawful.

(2) Upon receiving an application referred to in Subsection (1), the Director may issue a Certificate of Compliance declaring that the act, work or activity has been conducted in compliance with the related Authorisation Instrument or Supplementary Approval or an Environment Permit and the carrying out of that act, work or activity does not constitute a civil cause of action, whether in torts or otherwise, or an offence and is not unlawful.
"(3) A Certificate of Compliance issued in accordance with this Section shall be conclusive evidence that the act, work or activity has been conducted in compliance with the related Authorisation Instrument or Supplementary Approval or an environment permit and no civil or other action may be brought or maintained in relation to the conduct.

"(4) The Director's decision to issue a Certificate of Compliance is final and not to be challenged or reviewed in any court or tribunal, except at the instigation of an aggrieved holder of an Authorisation Instrument.

"(5) The carrying out of any act, work or activity that is the subject of a Certificate of Compliance does not constitute wholly or partly a civil cause of action, whether instituted or otherwise, or an offence and is not unlawful.

"87E. A HOLDER MAY APPLY FOR MORE THAN ONE CERTIFICATE.

A holder of an Authorisation Instrument may apply for the issue of, and the Director may issue, more than one certificate under Sections 87A to 87D in respect of one Authorisation Instrument."
STATUTORY INSTRUMENT.

No. 3 of 2010.

Environment (Permits Transitional) Regulation 2010.

ARRANGEMENT OF SECTIONS.

1. Compliance with Constitutional Requirements.
2. Interpretation.
   "Authorisation Instrument"
   "Supplementary Approval"
4. Regulation to Resolve Difficulties.
5. Continuing Effect of Part XI.
STATUTORY INSTRUMENT.

No. 3 of 2010.

Environment (Permits Transitional) Regulation 2010,

Being a Regulation made pursuant to the provisions of Section 140(p) of the Environment Act 2000, to provide for matters herein prescribed to supplement and give full effect to the transitional provisions under the Act,

MADE by the Head of State, acting with, and in accordance with the advice of the National Executive Council under Section 140(h) of the Environment Act 2000 to come into operation on the date of publication in the National Gazette.

1. COMPLIANCE WITH CONSTITUTIONAL REQUIREMENTS.

(1) This Regulation, to the extent that it regulates or restricts a right or freedom referred to in Subdivision III.C (qualified rights) of the Constitution, namely:-

(a) the right to freedom of employment conferred by Section 48 of the Constitution;

and

(b) the right to privacy conferred by Section 49 of the Constitution;

and

(c) the right to freedom of information conferred by Section 51 of the Constitution;

and

(d) the right to freedom of movement conferred by Section 52 of the Constitution.

is a law that is made pursuant to Section 28 of the Constitution for the purpose of giving effect to:-

(e) the public interest in public order and public welfare, taking into account the National Goals and Directive Principles and the Basic Social Obligations, in particular the National Goals and Directive Principles entitled:-

(i) national sovereignty; and

(ii) natural resources and environment; and

(f) the right of the State under the Environment Act 2000 to regulate acts, works or activities that may harm or damage the environment though, but not limited to, notices, studies, directions, policies, environment permits and Regulations.
Environment (Permits Transition)

(2) For the purposes of Section 53(1) and (2) of the Constitution:-
(a) the purpose and reason for which this Regulation permits possession to be compulsorily taken of any property and permits any interest in or rights over property to be compulsorily acquired are declared and described to be a public purpose and a reason that is reasonably justified in a democratic society that has proper regard for the rights and dignity of mankind; and
(b) this Regulation is expressed to be in the national interest.

(3) For the purposes of Sections 29 and 41 of the Organic Law on Provincial Governments and Local-Level Governments, it is declared that this Regulation relates to a matter of national interest.

2. INTERPRETATION.

Unless otherwise defined in this Regulation, words and expressions which are given a certain meaning in the Principal Act are used in this Regulation with the same meanings.

3. FULL EFFECT OF TRANSITIONAL PROVISIONS.

(1) In this Part:-

"Authorisation Instrument" includes any approval, consent, lease, licence, permission, permit or authorisation issued or granted under the Environmental Planning Act (Chapter 370) and any Supplementary Approval; and

"Supplementary Approval" means any approval, consent, lease, licence, permission or authorisation or permit given in relation to an Authorisation Instrument including any variation, renewal, amendment, modification, transfer or extension thereof whenever made and by whatever statutory authority.

(2) Without limiting the operation of Section 138(1) of the Environment Act 2000, and for the avoidance of doubt regarding, but not limited to, the entirety of Section 136:-
(a) an Authorisation Instrument has full force and effect according to its terms until it expires or is revoked according to law; and
(b) any activity permitted under an Authorisation Instrument regardless of whether that activity was carried out:
   (i) before or after the commencement of the Environment Act 2000; or
   (ii) both before and after the commencement of the Environment Act 2000, shall be taken to be an activity authorised by that Authorisation Instrument, subject to the terms of the Authorisation Instrument and until the Authorisation Instrument expires or is revoked according to law.

(3) For the avoidance of doubt, a holder of an Authorisation Instrument is entitled, to carry on any activity pursuant to or specified in the Authorisation Instrument (including all necessary or inevitable acts or works that relate to or are associated with the carrying on of such activity), and the carrying on of such acts, works or that activity does not constitute an offence and is not unlawful.
4. REGULATION TO RESOLVE DIFFICULTIES.
   (1) For avoidance of doubt, this Regulation is made to resolve difficulty arising out of Part XI of the Environment Act 2000, in respect of:
       (a) an approval granted under the Environmental Planning Act (Chapter 370) (repealed); and
       (5) a permit or a licence granted under the Environmental Contaminants Act (Chapter 368) (repealed); and
       (c) a permit issued under the Water Resources Act (Chapter 205) (repealed).
   (2) It is hereby declared that where an approval of a permit, or a licence was granted or issued under any of the repealed Acts referred to in Subsection (1), and was valid, and in force immediately before the coming into operation of the Environment Act 2000, such a permit or licence shall continue to have full force and effect for the terms for which they were granted or until they sooner expire or are revoked according to law as if the Environment Act 2000 had not been made.
   (3) For the avoidance of doubt, where a difficulty arises in respect of an approval, a licence or a permit referred to in this section, such a difficulty shall be interpreted in accordance with this Regulation so as to give full effect to the transitional provisions and the difficulty therein.

5. CONTINUING EFFECT OF PART XI.
   For the avoidance of doubt, Part XI of the Principal Act continues to apply.

MADE this twenty-seventh day of May 2010.

[Signature]
GOVERNOR-GENERAL.